



THE ASSAM GAZETTE

অসাধাৰণ

EXTRAORDINARY

প্ৰাপ্ত কৰ্ত্তত্বৰ দ্বাৰা প্ৰকাশিত

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GOVERNMENT OF ASSAM

ORDERS BY THE GOVERNOR

MINES AND MINERALS DEPARTMENT

NOTIFICATION

The 16th October, 2020

No. PEM 99/2017/Pt-1/78.- In exercise of the powers conferred by section 9B, section 15 and section 15A of the Mines and Minerals (Development and Regulation) Act, 1957 (Central Act 67 of 1957), as amended by Mines & Minerals (Development and Regulation) Amendment Act, 2015 the Governor of Assam is hereby pleased to make the following rules for regulating the composition and functions of District Mineral Foundation (Trust), namely :-

CHAPTER I

PRELIMINARY

Short title and commencement

1.

2.

 These rules may be called the Assam District Mineral Foundation (Trust) Rules, 2020.

(2) They shall come into force on the date of their publication in the Official Gazette.

Definitions

- (1) In these rules, unless the context otherwise requires ,-
 - (a) "Act" means the Mines and Minerals (Development and Regulation) Act, 1957 (Central Act 67 of 1957) amended by Mines & Minerals (Development and Regulation) amendment Act, 2015
 - (b) "affected areas" means :-
 - Directly affected areas where direct mining-related operations such as excavation, mining, blasting, beneficiation and waste disposal (overburdened dumps, tailing ponds, transport corridors, etc.), etc. are located.
 - Villages and Gram Panchayats within which the mines are situated and are operational. Such mining areas may extend to neighboring village, block or district on even state.
 - (ii) An area within such radius from a mine or cluster of mines as may be specified by the State Government, irrespective of whether this falls within the district concerned or adjacent district.

- (iii) Villages in which families displaced by mines have resettled/rehabilitated by the project authorities.
- (iv) Villages that significantly depend on the mining areas for meeting their economic needs and have usufruct and traditional rights over the project areas, for instance, for grazing, collection of e - 15minor forest produce etc. should be considered as directly affected areas.
 - (2) Indirectly affected areas Those areas where local population is adversely affected on account of economic, social and environmental consequences due to miningrelated operations. The major negative impacts of mining could be by way of deterioration of water, soil and air quality, reduction in stream flows and depletion of ground water, congestion and pollution due to mining operations, transportation of minerals, increased burden on existing infrastructure and resources.
 - The DMF shall prepare and maintain an (3) updated list of such directly and indirectly affected areas by mining related operations.

"affected people" means :-(c)

- (1) The following should include as directly affected persons :
 - 'Affected family' as defined under (i) section 3(c) of the Right to Fair Compensation and Transparency in Land Acquisition, Rehabilition and Resettlement Act, 2013
 - (ii) 'Displaced family' as defined under section 3(k) of the Right to Fair Compensation and Transparency in Land Acquisition, Rehabilition and Resettlement Act, 2013
 - (iii) Any other as appropriately identified by the concerned Gram Sabha.
- (2) Persons affected by mining should include people who have legal and occupational rights over the land being mined, and also those with usufruct and traditional rights.
- (3) Affected families should be identified, as far as possible, in consultation with local/elected representatives of Gram Sabha.
- (4) The DMF shall prepare and maintain an updated list of such affected persons/local communities.

- (d) "Auditor" means the Auditor or Chartered Accountant appointed by the Governing Council and include the Accountant General of the State or other Auditors nominated by the State Government;
- (e) "beneficiary" means the person who sustain injury in person or sustain damage of his property by mining related operation undertaken in that area;
- (f) "Central Scheme" means the Pradhan Mantri Khanij Kshetra Kalyan Yojana (PMKKKY);
- (g) "contribution" means contribution to be kept in the District Mineral Trust. The amount received/collected as per permission of sub-section (5) and (6) of section 9B of the Act.
- (h) "District Magistrate" means the Head of the Revenue Administration at the District level whether designated as Deputy Commissioner or Collector;
- "District Panchayat" means and includes District Council or any other authority entrusted with the similar functions in the areas under Fifth Schedule and Sixth Schedule of the Constitution of India;
- (j) "Governing Council" means the Governing Council of the Trust as consisted under rule 5;
- (k) "Government" means the Government of Assam;
- (1) "mining" means operations undertaken for the purpose of mining any mineral major or minor;
- (m) "Managing Committee" means the Committee formed by the State Government under rule 8;
- (n) "Trust" means the District Mineral Foundation Trust notified by the Government as per subsection (1) of section 9B of the Act;
- (o) "Trust Fund" means the Trust Fund constituted under rule 11;
- (p) "Trustees" means the persons appointed by the State Government for the purpose of Governing the Trust;
- (q) "Year" means a financial year beginning from 1st April and ending on the 31st March of the following year or part period thereof;
- "Zila Parishad" means the Zila Parishad as defined under the Assam Panchayat Act, 1994;
- (s) "PMKKKY" means Pradhan Mantri Khanij Kshetra Kalyan Yojana.
- (2) Words and expressions not defined in these rules shall have the same meaning as assigned to them in the Act.

CHAPTER II

DISTRICT MINERAL FOUNDATION

Objectives of the Trust 3. The objectives of the Trust shall be ,-

- to work for the interests, benefits and sustainable development of persons and areas affected by mining and mining related operations in the District; and
- (ii) to utilize the funds accumulated in the District Mineral Foundation in an effective, transparent and accountable manner for the interest, benefits and sustainable development of persons affected by mining as provided under sub-section (2) of section 9B of the Act.

4. Composition of the District Mineral Foundation :-

- District Mineral Foundation Trust shall consist of a Governing Council and a Managing Committee;
- (ii) Office of the Foundation Trust shall be situated at Head Quarter of every District or as may be determined by the Governing Council.

CHAPTER III

GOVERNING COUNCIL

Composition of General Council 5.

 The General Council in the Trust shall consist of the following members, namely,-

SI. No.	Name	Designation
1.	Deputy Commissioner	Chairman
2.	MP/MLA of the District	Member
3.	CEO of Zila Parishad for plain Districts and Principal Secretary, Autonomous Council for Sixth Schedule Districts.	Member
4.	Superintendent of Police	Member
5.	District Officers from PWD, Education Department, Health and Forest Departments	Member
6.	Authorized Officer of Directorate of Geology and Mining	Member

Composition and management of the Trust

7.	Three representatives of PRI including one woman	Member
8.	Two representatives from mining lease holder	Member
9.	Two representatives from industries	Member
0.	Two representatives from NGOs/ Eminent persons/ Social workers	Member
1.	Two representatives from mining areas including one woman	Member
12.	District Development Commissioner for Plain District and Additional Deputy Commissioner to be nominated by the Deputy Commissioner for Sixth Schedule District.	Member Secretary

(2) The tenure of non-official member shall be for three years.

6. The function of the Governing Council shall be as follows ,-

- (i) laying down the broad policy framework and approving the procedures for functioning of the Trust and review the working of the Trust from time to time.
- (ii) approving annual action plan and the annual budget for the Trust which is put up for approval by the Managing Committee. The Annual Action Plan shall be prepared by the Managing Committee and approved by the Governing Council at least one month before commencement of the year. The annual action plan shall contain the list of schemes and projects with the tentative provisions thereof:

Provided that, while preparing the annual plan for the next financial year, the sum total of past commitment and the liabilities spilling over shall be assessed. To maintain financial discipline and timely completion of the project, the sum total of the past liabilities and commitment and the new schemes being proposed shall not in any case exceed two times the expected inflows of the Trust fund for the next financial year.

- (iii) approving such other expenditure, in furtherance of the objects of the Trust from the available Trust Fund in such manner provided by the Government.
- (iv) approving the recommendation of the Managing Committee.
- (v) approving the Annual reports and Audited Accounts of the Trust within a period of sixty days of the closure of the previous year.
- (vi) constituting sub committees for assisting in the preparation of Annual Plans of the Trust and for smooth functioning of the Trust.
- (vii) undertaking any such other activities in furtherance of the objective of the Trust.

Powers and functions of Governing Council Procedure of disposal of Business of the District Mineral Foundation

- 7. Meeting of Governing Council :-
 - The Governing Council shall meet as often as necessary but at least once in every quarter.
 - (2) The meeting of the Governing Council shall be convened as desired by the Chairperson by giving two weeks' notice to the Members of the Governing Council.
 - (3) The quorum for such meeting shall be one third of the total members of the Governing Council. If quorum of meeting is not fulfilled, than meeting shall be postponed for half an hour and shall be reconvened at same place and same day for which condition of quorum shall not be applicable.

CHAPTER IV

MANAGING COMMITTEE

- Composition of 8. T Managing m Committee —
- The Managing Committee of the Trust shall consist of the following members, namely,-

SI. No.	Name	Designation in the Managing Committee
1.	Deputy Commissioner	Chairman
2.	Assistant/Senior Geologist nominated by the DGM	Member
3.	l(one) Additional Deputy Commissioner / SDO(Civil)	Member
4.	District Development Commissioner for plain District and Additional Deputy Commissioner for Sixth Schedule District.	Member Secretary

9. (1) The day to day management and supervision of the Trust under the overall supervision of Governing Council are as follows:-

- to exercise due diligence in carrying out its duties for protecting the interest of the Trust.
- to ensure timely collection of contribution from the concerned lease holders in accordance with the provisions of the Act and in the manner provided by the State Government.
- (iii) to receive proposals or projects from the Zila Parisahad and the Urban Local Bodies in the District, Government Departments, Board, Corporations and State or Central Public Sector undertaking. However, in the Scheduled areas the Managing Committee can receives proposals from Village Panchyat of the affected areas.

Powers and functions of Managing Committee

- (iv) to co-ordinate, consolidated and develop the Annual Plan of the Trust and the Annual Budget of the Trust along with the proposed schemes and projects.
- (v) to supervise and ensure the execution of the Annual Plan and the approved schemes and projects.
- (vi) to accord and issue sanction orders to the projects, release and disburse the Trust Fund for the purpose.
- (vii) to operate the Trust Fund and to invest the same in a diligent manner and to open Bank Accounts, in a Nationalize Bank approved by the Reserve Bank of India in the name of the Trust and to operate such account and investments.
- (viii) to monitor the progress of the utilization of Trust Fund.
- (ix) to place the audited account along with an Annual Report before the Governing Council for its approval within a period of sixty days of the closer of financial year.
- (x) to lay down and approve procedures for the functioning of the Trust.
- (xi) to appoint employees and auditors as per the directions of the State Government.
- (xii) to prepare and maintain a website on which, interalia, the following information shall be hosted and kept updated:-
 - (a) details of composition of the Trust and bodies of Trust.
 - (b) list of areas and people affected by mining.
 - (c) quarterly details of all contributions received from lessees and others.
 - (d) all meeting agenda, minutes and action taken reports of the Trust.
 - (e) annual Plans, budget ,work orders and Annual Report.
 - (f) online status of ongoing works implementation status or progress of all the projects or programmes being undertaken shall be made available on the websites including description of works, details of beneficiaries, estimated cost, name of implementing agencies, expected

date of commencement and completion of work, financial and physical progress up to last quarter etc.

- (g) list of beneficiaries under various welfare programs
- (h) voluntary disclosures under Right to Information Act, 2005(No. 22 of 2005).
- (xiii) to do all other things that are necessary for smooth functioning and management of the Trust.
- 10. The management of the Trust shall vest in the Governing Council, which shall consists of all the Members of the Trust. However, the day to day affairs of the Trust shall be maintained by the Managing Committeee constituted as per rule –
 - (1) The meeting of the Managing Committee shall be held at least four times in a financial year and it shall be convened as decided by the Chairman.
 - (2) The Quorum for such meeting shall be one-third of the total members of the Managing Committee. If quorum for meeting is not fulfilled, then meeting shall be postponed for half an hour and shall be convened at same place on same day for which condition of quorum shall not be applicable.
 - (3) Meeting of the Managing Committee shall be presided over by the Chairman and in his absence the Ex-Officio Members may elect officiating Chairman from amongst themselves for that meeting.
 - (4) Ex-Officio members of the Committee shall have voting right but nominated members shall not have the right to vote.
- 12. (1) The Governing Council in every District Mineral Foundation Trust shall set up a fund under the Trust to be called as the District Mineral Foundation Trust Fund to be managed by the Managing Committee of the Trust.
 - (2) The Trust Fund of the District Mineral Foundation Trust shall receive the following amounts :-
 - payment received from the lessees of major mineral leases at the rates o be specified by the Central Government;
 - (ii) the initial settlement made by the State Government,
 - (iii) any grant, contribution or other capital assistance received from the State Government as may be decided by the State Government from time to time or from any other agency, institution or person;
 - (iv) the contribution as defined in clause (g) of sub-rule (1) of rule 2;
 - (v) investments and other deposits and the interest accrued thereon and any other income derived there from;

Management of the Trust

11.

Meeting of the Managing Committee

Constitution of a fund under the Trust

- (vi) all other properties of the Trust and the income derived therefrom or appreciation thereof; and
- (vii) funds received from the Contribution Fund of other Districts as decided by the State level Monitoring Committee.
- (viii) Voluntary contributions received by the Trust from any person or Organisation.
- 13. The Trust Fund shall be kept in one or more Scheduled, or Nationalised Banks approved by the Reserve Bank of India for keeping such public funds only in the name of the Trust and all accounts shall be operated under the joint signatures of the Chairperson of the Managing Committee and any one other member of the Managing Committee nominated by the Chairperson. The Trust shall maintain the books of accounts of this Fund. This account shall be maintained separately from the Contribution Fund.

14. The Funds available with the Trust shall be used for PMKKKY and other Welfare Schemes of the Central and State Government in the respective districts :-

- (1) The overall development of the area affected by mining or mining related operation in accordance with the Annual Action Plan prepared by the Managing Committee and approved by the Governing Council of the Trust for the purpose.
- (2) At least 2/3 amount shall be utilized in the directly affected areas and rest maximum 1/3 amount shall be utilized in the indirectly affected areas. (Directly affected mine area shall be an area within 20 km. radius from mine/dump).
- (3) **High priority areas** At least sixty percent of the funds available with the Trust shall be utilized for High Priority areas like,-
 - (a) Drinking water Supply,-

Centralised purification system, water treatment plants, permanent or temporary water distribution network including stand alone facilities for drinking water, lying or piped water supply system.

(b) Environment preservation and pollution control measures,-

Effluent treatment plants, prevention of pollution of streams, lakes, ponds, ground water, other water sources in the region, measure for controlling air and dust pollution caused by mining operations and dumps mine drainage system, mine pollution prevention technologies and measures for working or abandoned mines and other air, water and surface pollution control mechanisms required for environment-friendly and sustainable mine development.

Operation of the Trust Fund

Expenditure from Trust Fund 2093

(c) Health care,-

The focus must be on creation of primary or secondary health care facilities in the affected areas. The emphasis should not be only on the creation of the health care infrastructure but also on provision of necessary staffing, equipment and supplies required for making such facilities effective. To that extent, the effort should be to supplement and work in convergence with the existing health care infrastructure of the Government. The expertise available with the National Institute of Miners' Health may also be drawn upon to design special infrastructure needed to take care of mining related illness and diseases. Group Insurance Scheme for health case may be implemented for mining affected persons.

(d) Education,-

Construction of educational institutes and vocational training centres, additional class rooms, laboratories, libraries, Art and crafts room, toilet blocks, drinking water provisions. Residential Hostels for students or teachers in remote areas, sports infrastructure, engagement of teachers or other supporting staff, elearning set up, other arrangement of transport facilities for students (bus, van, cycles rickshaws etc.) and nutrition related programmes.

(e) Welfare of Women and Children,-

Special programmes for addressing problems of maternal and child health, malnutrition, infectious diseases etc. can be taken up under the PMKKKY.

(f) Welfare of aged and disabled people,-

Special programme for welfare of aged and disabled people.

(g) Skill development,-

Skill development for livelihood support, income generation and economic activities for local eligible persons. The projects/schemes may include training, development of skill development centre, self employment schemes, support to Self Help Groups and provision of forward and backward linkages for such self employment economic activities.

(h) Sanitation,-

Collection, transportation and disposal of waste, cleaning of public places, provision of proper drainage and Sewage Treatment Plant, provision for disposal of fecal sludge, provision of toilets and other related activities.

Stand In

(a) Physical infrastructure,-

Providing required physical infrastructure such as roads, bridges, railways, water ways, airports, industrial parks or clusters and other industrial infrastructures etc.

(b) Irrigation,-

Developing of alternate sources of irrigations, adaption of suitable and advanced irrigation techniques.

(c) Energy and Watershed Development,-

Development of alternate source of energy (including micro-hydel) and rainwater harvesting system. Development of such, integrated farming and economic forestry and restoration of catchment areas.

- (d) Any other measures for enhancing environmental quality in mining district including raising plantations and watershed development activities.
- (5) Various development and infrastructure related projects of Government Departments, Corporations and Boards through direct funding method, Public Private Partnership (PPP) mode.
- (6) Matching gap filling of arrangement for qualified human resources like doctors, paramedics and teacher etc.
- (7) Supplementing Government Schemes or programmes related to areas mentioned in sub rule (2) and (3).
- (8) Training and capacity building of village panchayat for planning and monitoring of various development schemes executed under the Trust Fund.
- (9) An amount not exceeding 5% of the Trust Fund actually received by the Trust in the financial year in a district may be spent by the Trust and the Director of Geology and Mining @ 3% and 2% respectively for meeting their administrative establishment expenses in that financial year. The 2% share for the Director of Geology and Mining may be transferred by the District Mineral Foundation Trust on a quarterly basis and for this purpose the Director of Geology and Mining account in a Scheduled Bank. The guidelines for expenditure of and by the Director of Geology and Mining from the said account will be issued by the Government in Mines and Minerals Department.

Provided that the upper limit for meeting its administrative or establishment expenses may be increased from time to time by the State Government.

(10) A reasonable sum of annual receipt shall be kept as endowment.

- (11) To take up any other functions as per the general guidelines issued under the Pradhan Mantri Khanij Kheshtra Yojana (PMKKKY).
- 15. The Trustees shall be entitled to charge the Trust Fund with the following expenses :-
 - All expenses properly incurred in the operation or execution of the Trust and for the realization, preservation or benefit of the investments and assets comprising of the Trust Fund and for the protection of the interest of the Trust.
 - (2) All expenses (including expenses incidental to execution and registration of any agreement or other deeds) incurred by the Trustees for obtaining the contributions and any other resources, which may accrue.
 - (3) All expenses in connection with any legal proceedings by or against the Trustees concerning the affairs of the Trust including professional fees and costs of any legal adviser.
 - (4) All legal and statutory expenses incurred in the operation or execution of the Trust including all levies, duties and other charges paid or payable in connection with the affairs of the Trust. And,
 - (5) All expenses in connection with the holding of its meetings, other proceedings and expenditure incurred on planning, execution, inspections, reviews and preparation of projects, hiring of consultants, third party inspection, auditors and such other expenses incidental thereof.
- 16.(1) The Managing Committee shall maintain or cause to be maintained proper books of Accounts, documents and records with respect to the Trust Fund to give a true and fair pictures of the affairs of the Trust.
 - (2) The Accounts of the Trust shall be audited at least once on completion of a year by a qualified auditors.
 - (3) The Auditors of the Trust shall be appointed by the Governing Council from the list of Chartered Accountants empanelled by Comptroller and Auditor General of India, on such terms and conditions as decided by the Governing Council.
 - (4) The Auditors may be removed and replaced by the Governing Council.
 - (5) The State Government may appoint an Auditor or Auditors or may request the Accountant General of the State for audit of a particular year or period on such terms as the State Government may so decide.
- (6) The Trust shall forward the approved Budget and Annual Plan along with approved Schemes and Projects for the next Financial Year to the Zilla Parishad, District Administration and the State Government for publication on their respective web sites.
- (7) The Trust shall prepare a quarterly progress report in physical and financial terms in respect of the approved Schemes and Projects within forty five days of the close of the quarter and forward it to the Zila Parishad and District Administration immediately thereafter for publication on their respective web sites.

Accounts and Audits

4

Charging of expenses

- (8) Every year, within three months from the date of closure of the financial year, the Trust shall cause to prepare an Annual Report on its activities for the respective financial year and place it before the Governing Council.
- (9) The Trust shall forward the approved Annual Report and the approved Audit Report immediately after their approval by the Governing Council within three months from the date of closure of the Financial Year to the Zilla Parishad, to the State Government along with Audit Report for publication on their respective web sites.
- (10) The Annual Report shall be submitted to the Government within one month from the date of its approval by the agencies above and shall also be hosted on the web site of the Trust.
- (11) Annual Report of each District Mineral Foundation Trust shall be laid before the Governing Council.

Without prejudice to the provisions in the previous paragraphs of these Rules, there shall be a State Mineral Foundation Trust Fund which will be operated by the Directorate of Geology & Mining. Each of the District Mineral Foundation Trust shall transfer 2% of their collection to the State Level Fund which will be operated in a Nationalized bank by the Directorate of Geology & Mining along with a joint signature of a finance Officer of his directorate. The fund of 2% will be transferred on a 6 monthly basis. The constitution of the committee will be notified by the Govt. in the Mines & Minerals Department and can be changed depending on the expediency.

The funds shall be utilized for the following:-

(1) Inspection of the works taken up by the District Mineral Foundation.

(2) Joint visits with the Director of Geology & Mining officers to identify appropriate works to be taken up for the welfare of the Mining affected families, the hiring / procurement and transport of vehicles for carrying out such inspections.

(3) Inspection of Mines to ensure that their activities do not cause environmental damage or physical damage to the detriment of the people living around mining areas.

(4) Any other work that may be taken up upon themselves towards furtherace of the welfare of mining affected people.

(5) The annual budget will be prepared by the Director Geology & Mining and after approval of the governing body it will be submitted to the Government for approval.

(6) The accounts shall be audited on a yearly basis and the audit report will be placed before the governing body and after their approval submit the same to the Government.

State Mineral Foundation Trust Fund 17.

CHAPTER VI

MISCELLANEOUS

- Execution of works 18. Contracts
- Works or Goods may be procured by the Trust after following the due procedure specified by the State Government for such procurement.
- (2) As far as possible, the works undertaken by the Trust shall be executed only through Government Departments, agencies and public sector undertakings, normally undertaking such works following all the relevant norms applicable to the organization while executing or awarding contracts.
- (3) Technical approval and supervision of the work shall be looked after by officers competent to do so under the administrative delegation or powers as applicable to the Department concerned.
- (4) In respect of such works which cannot be executed through Government Departments, agencies or public sector undertakings, the Managing Committee may award the work to any other competent and sound agencies following a transparent process after obtaining prior approval of the Governing Council.
- (5) Transfer of fund to all agencies and beneficiaries shall be made into their bank accounts.
- (1) The process to be adopted for utilization of PMKKKY funds in scheduled areas shall be guided by the provisions contained in Article 244 read with Schedule V and Schedule VI to the Constitution of India relating to administration of the Scheduled Areas and Tribal Areas and the provisions of the Panchayats (Extension to the Scheduled Areas) Act, 1996 and the Schedules Tribes and

Other Traditional Forest Dwellers (Recognition of Forest Rights) Act, 2006, in respect of villages affected by mining and mining related operations situated within the scheduled areas, approval of the Gram Sabha shall be required :

- (a) for all plans, programmes and projects to be taken up under the Pradhan MantriKhanij Kshetra Kalyan Yojana (PMKKKY); and
- (b) identification of beneficiaries under the existing guidelines of the Government.
- (2) Report on the works undertaken in the respective village shall be furnished to the Gram Sabha after completion of every financial year.
- Each Foundation shall prepare and maintain a website on which, inter-alia, following information shall be hosted and kept updated:-
 - Details of composition of the DMF/bodies of DMF (if any).
 - (ii) List of areas and people affected by mining.

Special Provisions for Scheduled Areas 19.

Compliance of Transparency

- (iii) Quarterly details of all contributions received from lessees and others.
- (iv) All meeting agenda, minutes and action taken reports (ATRs) of the DMF.
- (v) Annual Plans and budget, work orders, Annual Report.
- (vi) Online status of ongoing works implementation status/progress of all the projects/programs being undertaken under PMKKKY should be made available on the website, including description of work, details of beneficiaries, estimated cost, name of implementing agencies, expected date of commencement and completion of work, financial and physical progress upto last quarter etc.
- (vii) List of beneficiaries under various welfare programs.
- (viii) Voluntary disclosures under RTI Act.
- Revocation of Trust 21. The Trust is revocable at the discretion of the State Government on recommendation of the State Level Monitoring Committee. The Trust shall continue to exist till such time as may be decided by the State Government. At the time of extinction of the trust, all the assets and liabilities of the Trust shall be transferred to the State Government.

V. S. BHASKAR, Additional Chief Secretary to the Government of Assam, Mines & Minerals Department.